Hartford's Options for Tomorrow (HOT) Revenue Enhancement Study

HOT Member Meeting September 25, 2007

> Holt, Wexler, & Farnam, LLP Data ♦ Dialogue ♦ Direction

Presentation Overview

- 1. Revenue Enhancement Study
- 2. Findings
- 3. Recommendations
- 4. Implementation

Revenue Enhancement Study

Purpose: Identify innovative strategies to generate revenue to support human services in Hartford

Process:

- Interviews with range of leaders/stakeholders
- Survey of HOT member agencies
- Literature search
- Study Advisory Group

Fiscal Context

Challenge: influencing the amount and direction of public and philanthropic investment:

- State Budget (vital ongoing effort not considered as new strategy for Study)
- -City Budget
- -Philanthropic Investment

Findings

Challenging funding landscape: - Devolution Increased competition – Greater measurement burden Lack of operating support Negative perceptions decrease revenue Need for greater community engagement Need for increased collaboration

Findings (cont.)

Human assets should be leveragedRegional solutions:

- Hartford bears burden of region's social issues (needs regional support)
- Connecticut lacks regional government needed to produce regional solutions
- Growing momentum for regionalism

Recommendations: Criteria for evaluating strategies

- 1. Potential for significant/sustainable revenue
- 2. Political feasibility
- 3. Complexity of administration
- 4. Expected competition for revenue from other interests
- 5. Breadth of HOT agencies expected to benefit

Key: ● = Strength of Strategy; ● = Neither Strength nor Weakness; O = Weakness of Strategy

	Strategy	Sustainable Revenue Potential	Political Feasi- bility	Complexity of Admini- stration	Outside Compe- tition	Benefi- ciaries Range
Prioritized Strategies						
1.	Increase Collaboration to Pursue Larger Grants	\odot	•	\odot		•
2.	Create a Federal Revenue Maximization Initiative			\odot	۲	
3.	Establish a Human Services Trust Fund		۲	\odot	\odot	•
Secondary Strategies						
1.	Increase Administrative Claiming in Federal Programs	\odot	٢	۲		0
2.	Leverage the City Pension Fund	$oldsymbol{O}$	0	۲	0	\odot
3.	Mechanism to Secure Benefits from Development Activities	\odot	0	0	\odot	\odot
4.	Empower Regions		0	۲	0	\odot

Prioritized Strategy #1 – Increase Collaboration to Pursue Larger Grants

- Create a process to identify and pursue national grant opportunities in coalitions (*Tampa Bay case*)
 Target grants to build scale (*St. Louis case*)
 Advantages:
 - Increases competitiveness
 - Reduces inter-agency competition
 - Facilitates other types of collaboration
 - Spreads application & administrative costs
 - Cuts operating costs & builds capacity
 - Increases responsiveness to client needs

Lead – City Management & Budget Office

Prioritized Strategy #2 – Create a Federal Revenue Maximization Initiative

- Create a process to identify and pursue untapped/underutilized federal funding streams
- Should involve HOT agencies, City Hall, funders, state (OPM) and federal (Rep. Larson) partners
- Lead City Management & Budget Office (coordinate with strategy #1)

Prioritized Strategy #3 – Establish a Human Services Trust Fund

- Explore various funding sources to create a trust fund that provides ongoing revenue to human services
- Advantage Provides substantial & sustainable funding
- Challenge Must identify and appropriate sizeable (\$10 million+) chunk of seed money
 - State-funded development project (new coliseum)
 - Unreimbursed PILOT funds
 - Joint regional endowment (and education) campaign
 - Corporate and philanthropic match
- Leads: HOT agencies <u>and</u> Mayor's delegate

Secondary Strategy #1 – Increase Administrative Claiming in Federal Programs

- Administrative Claiming Makes use of available administrative funds to cover costs based on local match funding
- Advantage Brings new revenue for activities the community is already conducting
- Limitation Not all HOT agencies could benefit
- Requires agreement between state agency and local community
- Lead Coalition of HOT agencies
- Minnesota case study

Secondary Strategy #2 – Leverage the City Pension Fund

- Use the Pension Fund to support affordable housing or nonprofit facilities development
- Limitation Investments must be "prudent" and provide a market rate of return (limits options)
- Lead City Treasurer
- LISC Hartford case study

Secondary Strategy #3 – Secure Benefits from Major Development Activities

- Community Benefits Agreement Negotiated pact to fund services as part of large project (L.A. case study)
- Tax Increment Financing Invests incremental taxes generated by a development into services
- Challenges:
 - Can discourage development (hard sell in cool economy)
 - "Linkage" does not typically extend broadly to human services

Must make "return on investment" argument

Secondary Strategy #4 – Empower Regions to Create Regional Solutions

- Advocate for broad regional solutions (regional government able to tax and distribute revenues)
 - Regional Asset Districts Dedicates portion of state sales tax to regional funding pool that supports assets
 - Regional Tax Sharing Redistributes regional property tax revenues to towns based on need
- Regional solutions require structural change at state level (long-term strategy)

Implementation: Lead Organization Needed Skills Ability to convene all stakeholders Knowledge of human services Project management staff Ability and willingness to advocate